

FMMP-C 5

Flood Management and Mitigation Programme

- Land Management Component -

FMMP C 5 & FLOOD INFORMATION BASED LAND MANAGEMENT (FIBLM)

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by

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MRC-FMMP Overview

 The ultimate <u>objective</u> of the Flood Management and Mitigation Programme (FMMP) of the MRC, established in 2002, was to contribute to a reduction of civil and socioeconomic losses due to floods while preserving the environmental benefits of floods.



The MRC-FMMP Programme covered 5 components:

- **1. Establishment of a Regional Flood Centre**
- 2. Structural Measures and Flood Proofing
- 3. Mediation of Transboundary Flood Issues
- 4. Flood Emergency Management Strengthening
- **5. Land Management**



<u>The immediate objective of</u> <u>component 4 and 5 (supported by</u> <u>GIZ) was:</u>

 To improve the <u>capacities of authorities and</u> <u>organisations</u> at various levels of the riparian countries to apply more efficiently appropriate disaster preparedness, emergency management and land management policies and tools in the field of flood management.



The Objective of FMMP- Component 5 (Land Management) was:

Land Management in the Mekong floodplains is more effective, using reliable flood-related information.

Relevant authorities and organisations at various levels of the four riparian countries use reliable flood-related information in land management.



- Current land management practices are an important factor contributing to a situation where the regular floods of the Mekong cause substantial damage to agriculture and infrastructure
- More effective decision making requires the provision of more relevant and accurate flood related information
- FMMP C 5 produced flood probability maps (FPM) in a scale of 1: 10 000 or larger. The project intended to supply the decision making authorities (particularly provincial and district offices) in the four participating countries with this urgently required planning tool of the right scale, which will contribute to avoid or at least minimize flood risks and damages for communities living along the Mekong River



FMMP C 5 in the context of CLIMATE CHANGE

- Global Warming induces rising temperature, changing in precipitation and wind
- Resulting in flooding, drought and storm in terms of an increased frequency, intensity and duration, also within the Mekong River Basin
- Causing disruption & damages to many development sectors such as land management, agriculture, infrastructure, ecology, hydrology, fisheries, tourism, etc.
- The FMMP- C5 Approach and its Maps can serve as an ADAPTATION & MITIGATION TOOL for Planning Authorities and Communities as a response to Climate Change Effects (e.g. intensified flooding)



REVIEW OF FMMP C 5 -Phase 1 & 2 (2004 to 2011)-

- METHODOLOGY-



The approach of FMMP C 5 (Phase1) was – based on 3 Pilot **Districts in Cambodia - the creation** of reliable Flood Probability Maps for subsequent use in Land **Management** by the relevant authorities and organisations.

Location of **River Stations** and Flood Marks in the 3 Pilot **Districts** in Cambodia (Phase 1)



Data sources







Village flood mark

Daily records from flood marks during the flood season 2003 to 2010

and

daily river levels since 1960

Flood Information Billboard



BẢNG THÔNG TIN VỀ LŨ LỤT Năm 2009

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<u>Dự án</u>: Quản lý lũ lụt và Giảm nhẹ thiên tai Học phần 5: Quản lý đất đai Giai đoạn 2: Tại Campuchia, Lào, Thái Lan, Việt Nam Tổ chức tài trọ: Chinh phủ Đức Cơ quan thực hiến:

lý trác men. Ủy hội sông Mê công Quốc tế Cơ Quan Hợp tác Kỹ thuật Đức Ủy ban sông Mê công Việt Nam Đài Khí tượng Thuỷ văn khu vực Nam Bộ Project: MRC-Flood Management & MitigationProgramme (FMMP) Component 5: Land Management Phase 2: Cambodia, Lao PDR, Thailand, Viet Nam Funded by: Germany Executed by:

Mekong River Commission (MRC) German Technical Cooperation (GTZ) Viet Nam National Mekong Committee (VNMC) Southern Regional Hydro-Meteorological Center (SRHMC)

Cấp 1

Cấp 2

3,60

4,20



Z Partner for the Future Worldwide on behalf of :





Mực nước báo động trên sông Tiền

tại Tân Châu





Displaying the Results:

In this example, each number represents the duration of flooding in days of a particular cell of the Peam Ro-DTM

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Creation of Flood Probability Maps

The resulting raster files can then be displayed as maps in a GIS platform (ArcGIS/ MAP WINDOWS) showing any of the following statistics:

- Probability of flooding
- Start of Flooding
- Maximum depth of flooding for a range of probabilities
- •Duration of flooding for a range of probabilities
- Completion of drainage for a range of probabilities

An Example for the Validation of Predictions



The observed data fall within the range of the predicted results



FINAL STATUS OF FMMP C 5 (Phase 2), DATA COLLECTION & ANALYSIS, RESULTS



FMMP-C 5

Flood Management and Mitigation Programme

- Land Management Component -



2 Pilot Districts in Vietnam

Daily records from flood marks during the flood season for 2009 & 2010 in Tam Nong and Chau Phu pilot areas

Daily river levels since 1979 from Tan Chau and Chau Doc







FMMP-C 5

Flood Management and Mitigation Programme

- Land Management Component -

PROJECT STATUS OF FMMP-C 5 (PHASE 2) in the 4 MRC-MEMBER COUNTRIES

(February 2011)

	CAMBODIA (2 districts)	LAO PDR (2 districts)	THAILAND (1 district)	VIETNAM (2 districts)					
National Workshop conducted		4 National Workshops completed in 10/ 2008							
National Working Group established/ Meetings conducted	Completed	Completed	Completed	Completed					
Topographic Surveys conducted	Completed	Completed	Completed	Not required					
DEM/ DTM established/ provided	Completed	Completed	Completed	Completed					
Flood marks (FM) & Flood Billboards (BB) established	Completed 30 FM & 14 BB	Completed 19 FM & 4 BB	Completed 20 FM & 6 BB	Completed 38 FM & 4 BB					
Communities equipped & trained for data transmission	Completed	Completed	Completed	Completed					
Flood Mark Reading Data Base established	Completed/ (Upgrading in process)	In Process (no flooding in 2009 & 2010)	In Process (no flooding in 2009 & 2010)	Completed (Upgrading in process)					
Hydrographic Data collected (Main River Stations)	Completed/ (Upgrading in process)	Completed/ (Upgrading in process)	Completed/ (Upgrading in process)	Completed/ (Upgrading in process)					
Flood Probability Maps produced	Completed/ (Upgrading in process)	Not possible within C5-Phase 2	Not possible within C5-Phase 2	In Process since January 2010					
Flood Probability Maps used by Line Agencies	In Process	Not possible within C5-Phase 2	Not possible within C5-Phase 2	In Process					



PROJECT STATUS OF FMMP-C 5 (PHASE 2) in the 4 MRC-MEMBER COUNTRIES (February 2011)

	CAMBODIA (2 districts)	LAO PDR (2 districts)	THAILAND (1 district)	VIETNAM (2 districts)
TOT-Trainings for Line Agencies (and at University) conducted	Completed: 1. At RFMMC: Feb-March 2009/13 Participants 2. At National Level: Nov 2009/ 27 Participants 3. At Province & District Level: Nov 2009/ 50 Participants 4. At RUA: Nov 2009/ 22 Participants 5. At RUA: Feb 2010/ 30 Participants 6. At RFMMC: March 2010/10 Participants 7. At Province & District Level: June 2010/ 50 Participants 8. At RUA: July 2010/ 31 Participants 9. At DALRM: Oct 2010/ 14 Participants	Completed: 1. At RFMMC: March 2010/ 5 Participants 2. At Udonthani: Sept. 2010/ 10 Participants	Completed: 1. At RFMMC: March 2010/ 5 Participants 2. At Udonthani: Sept. 2010/ 10 Participants	Completed in March 2010/ 15 participants
Education Material produced & translated into the 4 riparian languages	3 Manuals, 2 DVDs & 1 Report completed	3 Manuals, 1 DVD & 1 Report completed	3 Manuals, 1 DVD & 1 Report completed	3 Manuals, 1 DVD & 1 Report completed
Study Tour to Cambodia conducted		Completed in Formation Thailand & Vietn	ebruary 2010 for 5 partici am each (plus 36 particip	pants from Lao PDR, pants from Cambodia)
M & E- System established	4 National Workshops completed & 2 nd M &	l in 11/2008; 1 st & 2 nd M E-Reports completed in	onitoring conducted in Octo December 2009 & May 20	ber 2009 & April 2010; 1 st 10
Impact Study on FIBLM- Achievements conducted		Completed in 2 nd	^d half of 2010	25
Regional Workshop conducted		Completed in Fe	ebruary 2011	



FMMP-C 5

Flood Management and Mitigation Programme

- Land Management Component -

Project Implementation-Status in the 4 MRC-MEMBER COUNTRIES (January to September 2009)

	CAMB (2 dist	ODIA ricts)	LAO F (2 distr	PDR icts)	THAILAND (1 district)	VIETNAM (2 districts)	
Districts	Paem Ro Leuk Dek		Sikhottabong Hatxayfong		Si Chiang Mai	Tam Nong	Chau Phu
Pilot Area (km²)	91 42		7	7.5	33	53	61
Flood Marks established	16 14		8	11	11 20		22
Billboards established	8 6		2 2		6	2	2
Total Nr. of Flood Marks	30		19	·	20	38	
Total Nr. of Billboards	14		4		6	4	



USE OF FLOOD PROBABILITY MAPS (FPM) IN LAND MANAGEMENT & LAND USE PLANNING

- Examples from Cambodia -



Land Use Planning can be considered as one of the most cost effective means of reducing the growth of future flood damage (= REDUCTION OF COSTS OF FLOODS).

Therefore practical applications for the use of Flood Probability Maps & Flood Information in the most significant areas of Land Management & Land Use Planning in the Flood Plains are the following:



FMMP-C 5

Flood Management and Mitigation Programme

- Land Management Component -

Use of Flood Information & Flood Probability Maps in Land Management & Land Use Planning of Flood Plains

Areas of Land Management & Land Use Planning	Most relevant Flood Information required	Resulting practical applications
Flood Conform Policy Formulation for Flood Plain Management	 Probability of flooding Maximum depth of flooding Duration of flooding 	 Land Use Zoning with exclusion of certain activities Design Characteristics for Buildings (Minimum height, water proofing measures) Defining conditions for Irrigation Modernization/ Rehabilitation & Expansion
Provincial Flood Disaster Preparedness & Early Warning	 Probability of flooding Maximum depth of flooding Duration of flooding 	 Identification & Delineation of vulnerable villages, safety areas, escape routes and emergency food stores Improved Flood Disaster Preparedness & Early Warning Systems with life saving effects for villages & communities Integrated into provincial & communal Development & District Strategic Plans Improved Planning for the Location & Design of Schools & Health Centers (e.g. Height of Stakes) Quantification & Assessment of anticipated flood impacts (= Risk Assessment) More focused Projections & Recommendations for flood preparedness according to the Risk Assessment
Rural Infrastructure Planning & Design	 Probability of flooding Maximum depth of flooding 	 Better flood adjusted planning concerning Design & Location of Rural Infrastructure Development like Roads Bridges Electricity Networks Waterways Water Supply 29 Sanitation Structures



FMMP-C 5

Flood Management and Mitigation Programme

- Land Management Component -

Use of Flood Information & Flood Probability Maps in Land Management & Land Use Planning of Flood Plains

Areas of Land Management & Land Use Planning	Most relevant Flood Information required	Resulting practical applications
Irrigation & Flood Protection Master Planning	 Probability of flooding Maximum depth of flooding Duration of flooding Completion of draining 	 Flood Probability Maps are crucial for the Preparation of Irrigation Development Plans (District Master Plans) Categorization & Prioritization of Irrigation Schemes and their Rehabilitation & potential Modernization Design of Protection Facilities of the schemes More appropriate Irrigation System Design (e.g. for more diversified cropping systems)
Agricultural Planning & Programming (incl. Fisheries)	 Probability of flooding Start of flooding Duration of flooding Completion of draining 	 Flood Probability Maps facilitate the Elaboration of Communal- District- & Agricultural Development Plans Area- Delineation suitable for certain crops & varieties (e.g. Maize) becomes possible Development of a more diversified Cropping System becomes possible Better flood adjusted site selection for aquaculture locations (e.g. fish ponds) The Cropping & Variety Recommendations of Agricultural Extension Services become more flood-conform & precise (e.g. concerning costly short-duration lowland rice varieties) Better flood adjusted & more precise Cropping Schedules become possible (e.g. concerning short-duration lowland rice & recession rice) Improved Identification of suitable locations for Emergency Food Stores in case of Flooding The Integration of Flood Probability Information/ Maps into the Agricultural Extension Service will greatly improve the FOOD SAFETY of the Population living in the flood prone areas 30



Technical Flow Chart for the Map Elaboration in a GIS-Application



LAND MANAGEMENT ZONING



DURATION OF FLOODING (20% PROBABILITY OF EXCEEDANCE)





LAND MANAGEMENT POLICY FORMULATION FOR 4 ZONES

MAXIMUM DEPTH OF FLOODING (1% PROBABILITY OF EXCEEDANCE)

DISASTER MANAGEMENT PLANNING



DURATION OF FLOODING (1% PROBABILITY OF EXCEEDANCE)





400 600 800

200

PROBABILITY OF FLOODING

INFRASTRUCTURE PLANNING



MAXIMUM DEPTH OF FLOODING (1% PROBABILITY OF EXCEEDANCE)









IRRIGATION PLANNING

MAXIMUM DEPTH OF FLOODING (80% PROBABILITY OF EXCEEDANCE)



DURATION OF FLOODING (80% PROBABILITY OF EXCEEDANCE)





Prasat Kaeut

DURATION OF FLOODING (20% PROBABILITY OF EXCEEDANCE)



MAXIMUM DEPTH OF FLOODING (20% PROBABILITY OF EXCEEDANCE)

AGRICULTURAL LAND USE ZONING (5 ZONES) FOR RICE PRODUCTION ³⁶



AGRICULTURAL PLANNING



Recommended "probability-of-exceedance	probability of exceedance	= one yearin	
the use of Flood Probability Maps in Land	1%	100	
	999 9 97	3%	33
		5%	20
		10%	10
Land Management Area	probability of	20%	5
Lanu Management Area	exceedance	50%	2
Flood conform policy formulation for flood plain management	3% to 20%	er -	
Rural infrastructure planning and design			N
Flood disaster preparedness and early warning	1% to 5%		
Irrigation planning	15% to 25%		
Agricultural planning and programming		1 Cito	
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CONCLUSIONS & RESULTS

- So far the FMMP-C5 methodology for mapping flood statistics has been shown to be reliable for three pilot areas in the Cambodian flood plains during FMMP-C5 - Phase 1 & 2.
- Based on the produced FPM FMMP-C5 developed pilot examples in Cambodia concerning the potential use of FPM in Land Management and Land Use Planning – in cooperation with Line Agencies (on National, Provincial and District/Commune Level) and the Faculty of Land Management of the Royal University of Agriculture.
- The Faculty of Land Management of the Royal University of Agriculture (RUA)/ Phnom Penh has implemented the FMMP-C5 TOT-Curriculum (including all existing, readily available and translated FMMP-C5 education materials) into their university teaching plan.



- University-students and -staff as well as Line Agencies (on National, Provincial- and District/ Commune – Level) have been trained by FMMP-C5 on the FPM-Production & - Use in Land Management in Cambodia (up to now 247 participants).
- Line Agency-Staff from Cambodia, Lao PDR, Thailand and Vietnam participated in a study tour to Cambodia (51 participants in total/ February 2010) and received FPM-production- trainings (23 participants from Cambodia, 5 participants each from Lao PDR & Thailand, 15 participants from Vietnam/ March 2009 & 2010), for Thailand and Lao PDR based on the Cambodian experiences and examples.
- The Cambodian FMMP-C5-methodology designed to deal with regular annual flooding of several months duration has now been applied in Vietnam to produce similar maps of flood statistics. However, the influence of flood management measures, including accelerated drainage by pumping, needs to be identified so that maps of quasi-natural conditions can be produced.



- An alternative approach is needed for the districts in Laos and Thailand, apart from the lack of flood mark data, caused by the absence of flooding in 2009 & 2010, due to
 - ongoing flood protection works in the pilot districts causing instabilities of the statistical description of river hydrographs and
 - because the MapStat-procedure is not applicable where the floodwaters are not related to river levels throughout the flood season.
- Therefore, the correlation model used in Cambodia & Vietnam could not be applied effectively and no FPM, meant to be used in Land Management, could be produced for Lao PDR and Thailand during Phase 2 of FMMP-C5.



RECOMMENDATIONS

- FMMP C 5 produces flood probability maps at a scale of 1: 10 000 or larger. This should become a planning tool for line agencies in the four participating countries, which will help to avoid or at least minimize flood risks and damages along the Mekong River.
- The Planning Authorities in the four participating countries as well as the MRC-CCAI (Climate Change and Adaptation Initiative of MRC) should use the FMMP- C5 – Approach and its Maps for their strategy against Climate Change Effects (e.g. increase of flooding) as an ADAPTATION & MITIGATION TOOL.
- Particularly for Cambodia, extension of the map coverage and the sustainability of map production are recommended after Phase 2 of Component 5 is completed (03/ 2011).











Country	District	(planned) Pilot area	C5-Approach implementation costs [US-\$]	Thereof: topographic	thereof: flood mark- and billboard	potential damage	potential avoided	Ratio "damage costs/C5 costs" factor
	Koh Andet	[KIII-] 269	1 017 004	881 550	135 454	1 846 000	828 996	1.8
CAMBODIA	Leuk Dek	42	211.254	168.000	43.254	980.616	769.362	4.6
	Peam Ro	91	409.174	364.000	45.174	2.124.668	1.715.494	5.2
-	Lovea Em	14	95.664	56.000	39.664	326.872	231.208	3.4
LAOS	Champasack	9	55.173	37.035	18.138	1.070.000	1.014.827	19.4
	Nona Bok	8	70.374	52.650	17.724	455.000	384.626	6.5
	Paksane	5	35.232	25.350	9.882	546.875	511.643	15.5
	Sikhottabong	7	34.245	27.105	7.140	760.156	725.911	22.2
	Hatxayfong	7	37.007	29.117	7.890	843.750	806.743	22,8
VIETNAM	Tan Bien	41	41.500	15.000	20.000	1.052.205	1.010.705	25,4
	Trang Bang	48	41.500	15.000	20.000	1.998.769	1.957.269	48,2
	Chau Phu	61	78.500	15.000	18.755	4.273.000	4.194.500	54,4
	Tam Nong	53	78.500	15.000	18.480	9.609.000	9.530.500	122,4
THAILAND	Tha U Tain	297	90.932	52.105	38.827	266.667	175.735	2,9
	Sri Chiang Mai	33	38.980	19.682	19.298	284.060	245.080	7,3
district average		66	155.669	118.173	30.645	1.762.509	1.606.840	11,3
total for C5 p	oilot districts	308	983.324	693.904	199.655	19.202.122	18.218.798	19,5
total for plan districts	nned pilot	677	1.351.715	1.078.690	260.025	7.235.516	5.883.801	5,4



- The establishment of an extensive DEM/ DTM by MRC (using LIDAR), covering the entire LMB (at least the flood prone areas adjacent to the Mekong River), is recommended, which would reduce the C5-Input Costs (for expensive topographic surveys) immensely.
- In Cambodia, establishment of flood marks, collation and processing of the data, and production of the FPM should remain a major function of the DHRW (Department of Hydrology and River Works)/ Phnom Penh, which should provide the FPM as a service to other, "data & map using" agencies.
- If a regular FPM-Production becomes possible in the other three Member Countries in the future, these should be the tasks of the DMH (Department of Meteorology & Hydrology) in Lao PDR (under WREA), the DWR (Department of Water Resources) in Thailand and the SIWRR (Southern Institute for Water Resources Research) in Vietnam. 48



- Line Agencies, lacking capacities, could be supported by competent local consultants experienced in statistical analysis and GIS applications.
- For Laos and Thailand an alternative solution for the production of Flood Event Maps - could be to use a hydraulic model such as ISIS applied to each flood event and based on observed data.
- The area modelled would have to be expanded from the present pilot areas, including an extension of the DEM/ DTM and the number of flood marks, supported by high quality satellite based flood extent mapping.
- Since FMMP-C5-Phase 2 finishes in 03/ 2011, such a new approach should be considered only for an overall 2nd Phase of FMMP.

Executive Summary of M & E by GIZ

- Flood Probability Maps -

- Flood Probability Maps show the information, which stakeholders on all levels need.
- Maps have by now been received by almost all relevant agencies, but only been made available to parts of their staff.
- The level of understanding has been good on National level, moderate on District-level and low on Commune-level, despite of overall satisfaction with the trainings received.
- Some of the counterparts on National and District-levels doubt the accuracy of the maps, due to statistical reasons.
- Use of the maps on National- and Commune level has not started yet, but some line agencies on District-level have started usage.
- There are doubts about the sustainability of map-production in all 4 countries, especially because of lack of adequately qualified staff and facilities.

- Bill-boards and Flood Marks -

- Bill-boards have been installed properly and are used by almost all villagers for getting information on floods as one of several sources of information.
- Villagers and Line Agencies are satisfied with the billboards.
- Understanding the information on the bill-boards is not a problem in Vietnam, but partly in Cambodia.
- When the project is finished, it is quite clear who could continue collecting flood-mark information, but in both countries it is not probable that budget for data-collection and maintenance will be available.

Executive Summary of M & E by GIZ

Satisfaction with government's work & losses due to floods

- Satisfaction with government's work:
 - Satisfaction by villagers and commune authorities with government's work is generally high, (except by villagers in Laos).
 - Improvements as compared to 6 months ago can be seen in villager's knowledge on governments work in Laos and their level of satisfaction in Vietnam both of which can be attributed to Component 4's work and the bill-boards (Component 5/ Vietnam).

Losses due to Floods:

- Villagers and commune authorities (80-90 %) are generally optimistic, that they will lose less in future floods.
- In all countries except for Laos, awareness-raising and government actions (to which C4 and C5 have contributed) are named to have made significant contributions.



Safety Area Establishment

(as a FMMP C4 & C5-Cooperation)



















Thank you very much for your attention !

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